4/7/2009

1 1 IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF OKLAHOMA 2 3 STATE OF OKLAHOMA, et al., 4 Plaintiff, 5 CASE NO. 05-CV-00329-GKF SAJ vs. 6 TYSON FOODS, INC., et al., 7 Defendants. 8 VIDEOTAPED DEPOSITION OF STEVE THOMPSON TAKEN ON BEHALF OF THE DEFENDANTS 9 ON APRIL 7, 2009, BEGINNING AT 9:30 A.M. IN OKLAHOMA CITY, OKLAHOMA 10 APPEARANCES: 11 On behalf of the PLAINTIFF: 12 J. Trevor Hammons OKLAHOMA ATTORNEY GENERAL'S OFFICE 13 313 Northeast 21st Oklahoma City, Oklahoma 73105 14 (405) 522-2801 thammons@oaq.state.ok.us 15 On behalf of the PLAINTIFFS: 16 Martha Penisten OKLAHOMA DEPARTMENT OF ENVIRONMENTAL QUALITY 17 707 North Robinson Oklahoma City, Oklahoma 73107 18 (405) 702-718419 On behalf of the DEFENDANT-PETERSON FARMS, INC.: 20 Scott McDaniel 21 MCDANIEL, HIXON, LONGWELL & ACORD 320 South Boston, Suite 700 22 Tulsa, Oklahoma 74103 (918) 382-9200 23 smcdaniel@mcdaniel-lawfirm.com 24 25 REPORTED BY: Laura L. Robinson, CSR, RPR

PR#9833

THOMPSON, STEVE

4/7/2009

(APPEARANCES CONTINUED) On behalf of the DEFENDANT-GEORGE'S, INC. AND GEORGE'S FARMS, INC.: Jennifer Lloyd THE BASSETT LAW FIRM 221 North College Avenue Fayetteville, Arkansas 72702 479-521-9996 ALSO PRESENT: Stephen Carns, Videographer

PR#9833

THOMPSON, STEVE

4/7/2009

3 1 CONTENTS 2 Page 3 DIRECT EXAMINATION BY MR. MCDANIEL 5 4 5 6 **EXHIBITS** 7 Exhibit Page 8 9 Provision of the Environmental Quality 10 Code 16 11 2 Citizen Suit Provision Under the RCRA 25 12 Intent to File a Citizen Suit 25 13 Oklahoma Statutes Title 2, Section 2-18.1 41 14 Trihalomethane Fact Sheet 44 General Warning to Swimmers 52 15 Fact Sheet Related to Biosolids 57 7 Fact Sheet Regarding Managing Biosolids 60 16 E-mail Regarding Scenic Rivers/Biosolids and Industrial Sludge 61 17 Transmittal from Derek Smithee to 10 Chuck Bennett 71 18 11 Letter to Mr. Thompson in 1992 78 Illinois River Task Force Agenda 86 12 19 E-mail from Jon Craig, July 14, 2000 99 13 QA Project Plan for a TMDL 14 100 20 Memorandum, Letter and Signature Page 15 for the Approved QAPP 103 Letter Including Enclosures of the 21 16 Secondary Data QAPP 104 22 17 Letter Showing Approval by the EPA of the QAPP 108 23 18 E-mail from Dr. Harwood to David Page and Roger Olson, Jan 23, 2009 149 24 19 Memorandum Regarding Country Cottage Groundwater Investigation 161 25

PR#9833

THOMPSON, STEVE

4/7/2009

STIPULATIONS

It is stipulated that the deposition of

STEVE THOMPSON may be taken on the APRIL 7, 2009, pursuant to agreement and in accordance with the Oklahoma Discovery Code before Laura L. Robertson, CSR, RPR.

2.4

THOMPSON, STEVE

4/7/2009

I continued in that position until 1990. In 1990 I applied for the position of director of the Oklahoma Department of Pollution Control. I was chosen for that position.

I worked for the Oklahoma Department of Pollution Control as the director until August of 1993, when I became the deputy executive director of the Department of Environmental Quality. I served in that position until July of 2002, when I was chosen to be the executive director of the Department of Environmental Quality, and I have served in that position since then.

- Q. Was there a time period when you worked for the office of the Secretary of Environment?
- A. I'm sorry, there was a time period. When the Department of Environmental Quality was established by statute, the Department of Pollution Control was disestablished.

And so between July of 2000 -- I'm sorry, July of 1992 and August of 2003, I served as the assistant Secretary of Environment under secretary Patty Eaton.

- Q. All right. You just said August of 2003.
 Did you mean 1993?
 - A. I'm sorry, 1993.

THOMPSON, STEVE

4/7/2009

- Q. And if I could ask you to read this paragraph B aloud, please.
- A. "If the executive director finds that any of the air, land or waters of the state have been or are being polluted, the executive director shall make an order requiring such pollution to cease within a reasonable time, or require such manner of treatments or disposition of the sewage or other polluting material that may be in his judgment be necessary to prevent further pollution. Shall be the duty of the person to whom such order is directed to fully comply with the order of the executive director."
- Q. All right. When it says in subsection B, "The executive director finds," what is the process that you or your staff go through in order to reach a finding?
- MR. HAMMONS: I will object to the form, to the extent it calls for a legal conclusion.
- Q. (BY MR. MCDANIEL) You can go ahead and answer, sir.
- A. The process would be that an issue would come to our attention, the program would evaluate the problem. Our legal staff would then look at the statutory authorities, and then they would bring the issue to me for a decision.

2

3

4

5

6

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

2.4

25

19

- Q. That decision, is that equivalent to a finding?
- A. It would be a -- yes, it would be a finding, and if we found that there was an activity under the statute that was not being addressed, we could issue an order.
- Q. All right. Are all findings that you issue under this statute, are they in writing?
 - A. Oh, yes.
- Q. Okay. If the Oklahoma Department of Environmental Quality becomes aware of unlawful pollution of the waters of the state, does it have the duty to undertake this process?
- **A.** It has a duty absent action by another agency, with more specific statutory authority.
- Q. All right. I'm going to ask you, sir, to take a moment and look at this deposition notice that I gave you, and familiarize yourself with the names of the defendants. I'm assuming you don't have them committed to memory.
 - A. I do not.
- Q. There is one name on here, it is Aviagen,
 Inc. that was originally in the case style, and they
 are no longer a defendant in the case, so I'm putting
 a line through that. Would you take a moment and look

at the names of all of the remaining defendants?

- A. Okay.
- Q. All right, sir. Have you as executive director of Oklahoma Department of Environmental Quality made a finding that any one of the companies listed as defendants on that notice has caused pollution of the waters of the state in the Illinois River Watershed?

MR. HAMMONS: And I would object to the form.

THE WITNESS: The answer to your question is that if -- I don't have the records at hand, but if during -- these companies are also in the business of food processing, and that is under our direct jurisdiction.

And so it may be that under our jurisdictions for food processing, we may have found, had a finding and may have issued an order. But I don't specifically -- I don't specifically recall that. But I'm not at a point where I can say conclusively one way or the other whether that's the case or not.

Q. All right. And if that were the case, are you referring to, sir, potentially to a situation that would involve a point source discharge associated with

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

4/7/2009

21

Page 9 of 16

a food processing facility?

It could be. It could be related to a point source water discharge, it could be related to air quality issues, it could be related to the improper disposal of process waste. It could be any number of those things.

Again, I don't have a independent recollection of having done so, but it could have happened.

- All right. You know this case, this lawsuit 0. involves allegations relating to the manner in which poultry litter or some may say poultry waste has been handled or utilized within the Illinois River Watershed. Do you understand that to be the case?
 - Α. I do.
- All right. That's the context for my Q. question.
 - Okay. Α.
- So let me re-ask the question, if you don't Q. mind.
 - Okay. Α.
- Q. Have you as executive director of Oklahoma Department of Environmental Quality made a finding that any one of these companies listed as the defendant in this case has caused pollution of the

2

3

4

5

6

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

2.4

25

4/7/2009

22

waters of the state of Oklahoma in the Illinois River Watershed by virtue of management or utilization of poultry litter or poultry waste?

A. I have not.

MR. HAMMONS: Object to the form.

THE WITNESS: Sorry.

MR. HAMMONS: I'm sorry, I object to the form. You can answer.

- Q. (BY MR. MCDANIEL) I'm sorry, sir, would you just repeat your answer so the video --
 - A. I have not.
- Q. Now, the same context, sir, have you as executive director made a finding that any poultry grower operating under a contract with any one of the companies that's listed as a defendant in this case has caused pollution to the waters of the state of Oklahoma in the Illinois River Watershed?

MR. HAMMONS: Object to the form.

THE WITNESS: Again, in the context of -let me be clear. If a poultry grower has a violation
under our direct statutory responsibility, we could
have. For instance, if they had a septic tank that
was malfunctioning.

But in the context of the lawsuit, the answer to your question is no, I have not.

THOMPSON, STEVE

4/7/2009

Q.	(BY MR.	MCDAN	IEL)	All ri	ght.	Are	you
generally	familia	with	the	Federal	Solid	. Was	te
Disposal <i>A</i>	Act?						

- A. Generally.
- Q. And we often, or I shouldn't say we. It is often referred to as RCRA?
 - A. Yes.
- Q. R-C-R-A. And these, what I'm referring to, these are federal environmental laws that address the handling and disposal of solid and hazardous wastes.

 Do you agree?
 - A. That's correct.
- Q. What duties does the Oklahoma Department of Environmental Quality have under these federal laws?
- A. Well, we have a responsibility for the proper disposal of solid waste, particularly as it relates to disposal in landfills. We have a responsibility, direct responsibility for disposal of waste at a site that would be considered an unpermitted landfill.

And then we have a general responsibility -we have responsibility for subtitle C, which is the -which is particularly related to the generation and
disposal of hazardous wastes.

Q. Does the state of Oklahoma have its own

THOMPSON, STEVE

4/7/2009

1 state statutory counterpart to the -- to RCRA? 2 It does. Α. 3 What is that statute, can you direct me to Q. that? 4 5 It is in 27-A. It is the solid waste 6 statutes. I don't have the specific site number, but 7 it is the Solid Waste Act under title 27-A. Does the Oklahoma act, and I'm not trying to Q. 9 make you a legal expert, so I can accept a general 10 answer. 11 Α. Okay. 12 Does the Oklahoma statute parallel the Q. 13 federal statute? 14 MR. HAMMONS: Object to the form. 15 Q. (BY MR. MCDANIEL) Generally? 16 Yes. Α. 17 Now, what division within Oklahoma Q. 18 Department of Environmental Quality handles the solid 19 and hazardous waste issues within the state? 20 The Land Protection Division. Α. 21 Who is in charge of that division? Q. 22 Α. Scott Thompson. 23 Do you know what a RCRA citizen suit is? Q. 24 Α. I just generally know. 25 Whereby a private citizen or entity can Q.

4/7/2009

- A. Not to my knowledge.
- Q. In response to this purported notice, did ODEQ initiate any enforcement action against these poultry companies or any of their contract growers?
 - A. No.
- Q. Has Oklahoma Department of Environmental
 Quality made a finding that any of the defendants in
 this lawsuit have violated the Solid Waste Disposal
 Act?
- MR. HAMMONS: Object to the form. Calls for a legal conclusion.
 - THE WITNESS: Again, in the context that we are talking about, no.
 - Q. (BY MR. MCDANIEL) Okay. And to use your words, in the context of these allegations contained in this purported notice of intent to file a citizen's suit, has Oklahoma Department of Environmental Quality made a finding that any poultry grower under contract with any of the defendants in this lawsuit has violated the Solid Waste Disposal Act?

MR. HAMMONS: Object to the form.

THE WITNESS: No.

Q. (BY MR. MCDANIEL) Has the Oklahoma

Department of Environmental Quality made a finding

4/7/2009

1 that poultry waste is a solid waste under RCRA? 2 MR. HAMMONS: Object to the form. 3 THE WITNESS: Well, again, the department 4 would have made a finding related to the disposal of 5 poultry waste in a solid waste landfill, or the 6 improper disposal of waste in what would be purported 7 to be a landfill. 8 But in the context of this lawsuit, the 9 answer is no. 10 (BY MR. MCDANIEL) Has Oklahoma Department Q. 11 of Environmental Quality made a finding that poultry 12 waste is a hazardous waste under RCRA? 13 MR. HAMMONS: Object to the form. 14 THE WITNESS: No. 15 (BY MR. MCDANIEL) Now, in Oklahoma, poultry Q. 16 waste handling, storage and use is regulated by 17 Oklahoma Department of Agriculture Food and Forestry, 18 am I right? 19 Α. That's correct. 20 Now, Oklahoma Department of Environmental Q. 21 Quality does not regulate poultry waste as a solid 22 waste? 23 MR. HAMMONS: Object to the form. 24 THE WITNESS: The Department of 25 Environmental Quality would regulate the processing of

24

25

4/7/2009

1 poultry waste in a setting in which it was being 2 packaged and sold as a nutrient. 3 We would regulate air quality, we would 4 regulate any, process water disposal, in that context 5 we would regulate it. But that's the -- well, that is 6 the context in which we would regulate it. 7 (BY MR. MCDANIEL) All right. I understand Q. 8 what you're telling me. So let me put it this way, if 9 in the practice of land applying poultry waste on 10 agricultural lands, does the Oklahoma Department of 11 Environmental Quality regulate poultry waste in that 12 setting as a solid waste? 13 No. Α. 14 Does it regulate poultry waste in that Q. 15 setting as a hazardous waste? 16 MR. HAMMONS: Object to the form. 17 THE WITNESS: No. 18 (BY MR. MCDANIEL) Are you generally Q. 19 familiar with the statutes in Oklahoma that pertain to 20 the handling, storage and use of poultry waste? 21 Α. It would be very general. 22 Are you satisfied that the personnel at the Q.

Oklahoma Department of Agriculture Food and Forestry

are fulfilling their statutory duties with regard to

regulating the handling, storage and use of poultry

THOMPSON, STEVE

4/7/2009

34

1 waste? 2 MR. HAMMONS: Object to the form. 3 THE WITNESS: I don't have enough 4 information to make an independent judgment about 5 that. 6 Q. (BY MR. MCDANIEL) Do you have any reason to 7 doubt that Oklahoma Department of Agriculture Food and Forestry is performing their statutory duties with 9 regard to poultry waste management? 10 MR. HAMMONS: Object to the form. 11 THE WITNESS: No. Sorry. 12 (BY MR. MCDANIEL) All right. I understand 0. 13 from our earlier discussion that ODEQ as sort of the 14 final backstop as it comes to environmental protection 15 in Oklahoma, has ODEQ elected to step in to assert 16 jurisdiction with regard to the regulation of poultry 17 waste management in Oklahoma? 18 As of this date, no. Α. 19 Has the Oklahoma Department of Environmental Q. 20 Quality made a finding that the spreading of poultry 21 waste on lands within the Illinois River Watershed may 22 present an imminent and substantial endangerment to 23 human health? 24 MR. HAMMONS: Object to the form.

THE WITNESS: No.